

105th Congress, 1st Session - - - - - House Document 105-56

FISCAL YEAR 1998 BUDGET AMENDMENT REQUEST

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A FISCAL YEAR 1998 BUDGET AMENDMENT THAT WOULD PROVIDE AUTHORITY TO MAKE ONE-TIME TRANSFERS OF FUNDS TOTALING \$113 MILLION NECESSARY TO IMPLEMENT FULLY THE INTERNATIONAL COOPERATIVE ADMINISTRATIVE SUPPORT SERVICES (ICASS) PROGRAM, PURSUANT TO 31 U.S.C. 1106(b)



MARCH 17, 1997.—Referred to the Committee on Appropriations and ordered to be printed

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WASHINGTON : 1997

THE WHITE HOUSE,
Washington, March 17, 1997.

The SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask the Congress to consider a FY 1998 budget amendment that would provide authority to make one-time transfers of funds totaling \$113 million necessary to implement fully the International Cooperative Administrative Support Services (ICASS) program. The ICASS program is designed to provide incentives for more efficient and economical operations at our embassies overseas and to provide for equitable cost-sharing for related administrative support activities.

Our overseas embassies and consulates provide a diverse array of administrative services to many U.S. Departments and agencies that support and advance America's interests. In the past, the Department of State has funded a disproportionate share of support costs, and customer agencies have had little say in how those services were provided. The ICASS program would change the way overseas administrative support is funded and managed. Agencies would decide what services they needed and would pay the full cost for those services. The proposed budget amendment would provide for a one-time funding adjustment to align support costs more appropriately with the programs that generate the need for the support services.

Also included are six technical amendments to the FY 1998 Budget. The details of these proposals are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosures.

Estimate No. 4
105th Congress, 1st Session



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

THE DIRECTOR

March 17, 1997

The President

The White House

Submitted for your consideration is a request for an FY 1998 budget amendment that would provide for budget authority transfers necessary to implement fully the International Cooperative Administrative Support Services (ICASS) program. The ICASS program is designed to provide incentives for more efficient and economical operations at our embassies overseas and to provide for equitable cost-sharing for related administrative support activities. The ICASS program is patterned after the successful domestic Cooperative Administrative Support Unit program among Federal agencies that resulted from the Vice President's National Performance Review.

Our overseas embassies and consulates provide a wide variety of administrative support to other U.S. Federal agencies in addition to performing their traditional diplomatic and consular functions. The support services provided can include personnel, finance, purchasing, and other general services that are necessary for the effective operation of employees overseas.

Under ICASS, each agency represented at an overseas post will choose the services it wishes to receive and pay the full cost for those services. Working through inter-agency councils at each overseas post, all agencies present will have a say in determining service providers, the identification and review of costs, and the quality of services received. In this way, ICASS will ensure that the most efficient services are chosen at the lowest cost.

Under ICASS, agencies will budget for the full cost of their overseas presence. This is a significant change from the existing cost-sharing system under which the Department of State has paid a portion of other agencies' administrative expenses as well as absorbed the full cost of certain administrative expenses. More equitable distribution of the true costs of operations overseas will prevent any one agency from bearing a disproportionate burden relative to its overseas presence. In order to implement the ICASS program, it is necessary to realign costs through a one-time transfer of \$113 million from the Department of State to the budgets of other agencies that use these support services.

Over the past year, ICASS budgets were prepared by every overseas post and were consolidated in Washington to arrive at agency-specific adjustment amounts. This extraordinary effort reflects the Administration's determination to ensure that ICASS is implemented fairly and equitably among all participants regardless of program size. To facilitate ease of implementation, a single budget amendment is proposed to enact these transfers.

Also included are six technical budget amendments to the FY 1998 Budget. These amendments are for the Departments of Commerce, Education, and Justice, the Social Security Administration, and the Institute of Museum and Library Services of the National Foundation on the Arts and the Humanities.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the Secretary of State and the heads of other affected Departments and agencies in recommending that these proposals be transmitted to the Congress.

Sincerely,

A handwritten signature in black ink, appearing to read 'FDR', with a stylized flourish at the end.

Franklin D. Raines
Director

Enclosures

Agency: DEPARTMENT OF STATE
 Heading: GENERAL PROVISIONS -- DEPARTMENT OF STATE
 FY 1998 Budget
 Appendix Page: Page 756
 Proposed Amendment: Language, Transfer of Funds

(In the appropriations language under the above heading, insert the following new provision immediately after sec. 405):

Sec. 406. (a) For implementing the International Cooperative Administrative Support Services (ICASS) program, \$111,384,000 of the amounts made available by this Act under the heading, "Diplomatic and Consular Programs, Administration of Foreign Affairs," and \$1,575,000 of the amounts made available by this Act under the heading, "Security and Maintenance of U.S. Missions, Administration of Foreign Affairs," shall be transferred as provided in subsection (b).

(b) Funds transferred pursuant to subsection (a) shall be transferred to and merged with the following accounts, subject to the same terms and conditions as the account to which transferred, for administrative support expenses of overseas activities:

- (1) Legislative Branch:
 Library of Congress, Salaries and Expenses, \$500,000;
 General Accounting Office, Salaries and Expenses,
 \$12,000;
- (2) Executive Office of the President: Office of the United States Trade Representative, Salaries and Expenses, \$302,000;
- (3) Department of Commerce: International Trade Administration, Operations and Administration, \$7,055,000;
- (4) Department of Justice:
 Drug Enforcement Administration, Salaries and Expenses, \$6,356,000;
 Federal Bureau of Investigation, Salaries and Expenses, \$2,477,000;
 Immigration and Naturalization Service, Salaries and Expenses, \$1,313,000;
 General Legal Activities, Salaries and Expenses, \$194,000;
 United States Marshals Service, Salaries and Expenses, \$2,000;
- (5) United States Information Agency: International Information Programs, \$25,047,000;

- (6) Arms Control and Disarmament Agency: Arms Control and Disarmament Activities, \$1,247,000;
- (7) Funds Appropriated to the President:
 - International Security Assistance:
 - Foreign Military Financing Program (Administrative Costs), \$7,157,000;
 - Economic Support Fund, \$336,000;
 - International Development Assistance, Agency for International Development:
 - Operating Expenses, \$6,008,000;
 - Urban and Environmental Credit Program, \$54,000;
 - Development Assistance, \$124,000;
 - Development Fund for Africa, \$526,000;
 - Assistance for the New Independent States of the Former Soviet Union, \$818,000;
 - Assistance for Eastern Europe and the Baltic States, \$283,000;
 - International Disaster Assistance, \$306,000;
 - Peace Corps, \$3,672,000;
- (8) Department of State: Other:
 - International Narcotics Control, \$1,117,000;
 - Migration and Refugee Assistance, \$394,000;
- (9) Department of Defense:
 - Operation and Maintenance:
 - Operation and Maintenance Defense-Wide, \$21,993,000;
 - Operation and Maintenance, Navy, \$1,824,000;
 - Operation and Maintenance, Army, \$4,394,000;
 - Operation and Maintenance, Air Force, \$1,603,000;
 - Procurement, Other Procurement, Air Force, \$4,211,000;
- (10) American Battle Monuments Commission: Salaries and Expenses, \$210,000;
- (11) Department of Agriculture:
 - Animal and Plant Health Inspection Service, Salaries and Expenses, \$932,000;
 - Foreign Agricultural Service, Foreign Agricultural Service and General Sales Manager, \$4,521,000;
 - Agricultural Research Service, Agricultural Research Service, \$16,000;
- (12) Department of the Treasury:
 - United States Customs Service, Salaries and Expenses, \$2,002,000;
 - Departmental Offices, Salaries and Expenses, \$804,000;
 - Internal Revenue Service, Tax Law Enforcement, \$662,000;
 - Bureau of Alcohol, Tobacco and Firearms, Salaries and Expenses, \$17,000;
 - United States Secret Service, Salaries and Expenses, \$617,000;

- Comptroller of the Currency, Assessment Funds,
\$29,000;
- (13) Department of Transportation:
Federal Aviation Administration, Operations,
\$1,594,000;
Coast Guard, Operating Expenses, \$65,000;
- (14) Department of Labor: Departmental Management, Salaries
and Expenses, \$58,000;
- (15) Department of Health and Human Services:
National Institutes of Health, National Cancer
Institute, \$42,000;
Departmental Management, General Departmental
Management, \$71,000;
Centers for Disease Control and Prevention, Disease
Control, Research and Training, \$522,000;
- (16) Social Security Administration: Limitation on
Administrative Expenses, \$370,000;
- (17) Department of the Interior:
U.S. Fish and Wildlife Service, Resource Management,
\$12,000;
United States Geological Survey, Surveys,
Investigations, and Research, \$80,000;
Bureau of Reclamation, Water and Related Resources,
\$101,000;
- (18) Department of Veterans Affairs: Departmental
Administration, General Operating Expenses, \$453,000;
- (19) National Aeronautics and Space Administration: Mission
Support, \$183,000;
- (20) National Science Foundation: Research and Related
Activities, \$39,000;
- (21) Federal Emergency Management Agency: Salaries and
Expenses, \$4,000;
- (22) Department of Energy:
Departmental Administration, Departmental
Administration, \$150,000;
Atomic Energy Defense Activities, Other Defense
Activities, \$54,000; and
- (23) Nuclear Regulatory Commission: Salaries and Expenses,
\$26,000.

Agency: DEPARTMENT OF COMMERCE

Bureau: NATIONAL OCEANIC AND ATMOSPHERIC
ADMINISTRATION

Heading: Operations, Research, and Facilities

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FY 1998
Pending Request: \$1,473,245,000

Proposed Amendment: Language

Revised Request: \$1,473,245,000

(In the appropriations language under the above heading, delete "\$1,473,245,000, to remain available until expended: Provided, That" and substitute \$1,476,245,000, to remain available until expended: Provided, That notwithstanding 31 U.S.C. 3302, fees shall be assessed, collected, and credited to this appropriation as offsetting collections to be available until expended, to recover the costs of administering aeronautical charting programs: Provided further, That the sum herein appropriated from the General Fund shall be reduced as such additional fees are received during fiscal year 1998, so as to result in a final General Fund appropriation estimated at not more than \$1,473,245,000: Provided further, That any such additional fees received in excess of \$3,000,000 in fiscal year 1998 shall not be available for obligation until October 1, 1998: Provided further, That)

This proposal would amend the pending request to reflect correctly the policy proposed in the FY 1998 Budget. The FY 1998 Budget would transfer NOAA's Office of Aeronautical Charting and Cartography to the Federal Aviation Administration (FAA). This transfer would take place over two years: NOAA would operate the program on a reimbursable basis for the FAA in FY 1998; FAA would operate the program in FY 1999.

NOAA currently (i.e., in FY 1997 and prior) has the authority to retain \$3 million in fees to recover the cost of administering the charting program. Because NOAA will be operating the program in FY 1998 for FAA, NOAA needs continued authority to retain these fees. The language providing this authority was inadvertently proposed for deletion in the FY 1998 Budget Appendix.

This amendment would not affect FY 1998 outlays.

Agency: DEPARTMENT OF EDUCATION
Bureau: OFFICE OF POSTSECONDARY EDUCATION
Heading: Federal Family Education Loan
Program Account

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FY 1998
Pending Request: \$47,988,000
Proposed Amendment: -\$300,000
Revised Request: \$47,688,000

This proposal would amend the pending request to reflect correctly the FY 1998 requested level.

Agency: DEPARTMENT OF JUSTICE
Bureau: DRUG ENFORCEMENT ADMINISTRATION
Heading: Salaries and Expenses
FY 1998 Budget
Appendix Page: 679
FY 1998
Pending Request: \$697,025,000
Proposed Amendment: -\$15,000,000
Revised Request: \$682,025,000

This proposal would amend the pending appropriations language to reflect correctly the FY 1998 requested level. The \$15 million transfer to the Diversion Control Account was inadvertently double-counted, resulting in an incorrect total request. This amendment would reduce FY 1998 outlays by \$1 million.

Agency: DEPARTMENT OF JUSTICE
 Heading: GENERAL PROVISIONS ---
 DEPARTMENT OF JUSTICE
 FY 1998 Budget
 Appendix Page: 700
 Proposed Amendment: Language

(In the appropriations language under the above heading, delete "[Sec. 108" and substitute Sec. 107; delete the bracket at the end of the section; and delete "1996" and substitute 1997 and thereafter. Renumber the sections that follow accordingly.)

This general provision provides the Attorney General with authority to retain funds, in excess of the amount necessary for the operation of the Asset Forfeiture Fund, in a Super Surplus account available for law enforcement purposes.

The provision was inadvertently marked for deletion in the FY 1998 Budget Appendix. The amendment would not affect the proposed budget totals.

Agency: SOCIAL SECURITY ADMINISTRATION
Heading: Supplemental Security Income Program
FY 1998 Budget
Appendix Page: 1002
FY 1998
Pending Request: \$16,300,000,000
Proposed Amendment: -\$130,000,000
Revised Request: \$16,170,000,000

This proposal would amend the pending request to reflect correctly the FY 1998 requested level. The Budget Appendix included an inadvertent double-counting of \$175 million in funding for continuing disability reviews. This amendment would not affect FY 1998 outlays.

Agency: NATIONAL FOUNDATION ON THE ARTS AND THE
HUMANITIES

Bureau: INSTITUTE OF MUSEUM AND LIBRARY SERVICES

Heading: Office of Library Services: Grants
and Administration

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Appendix Page: 1083

FY 1998
Pending Request: \$136,000,000

Proposed Amendment: \$369,000

Revised Request: \$136,369,000

This proposal would amend the pending request to reflect
correctly the FY 1998 requested level.

